Bank Secrecy Act (BSA) Webinar 2012

Fran Sponsler, CRCM, CAMS, CCBCO
Fred Lutz, CRCM
Val Vought, CCBCO

FORTNER, BAYENS, LEVKULICH
& GARRISON, P.C.

What is the BSA?

- The Bank Secrecy Act (BSA) requires all financial institutions, casinos, and certain other businesses to:
 - Monitor customer behavior
 - File reports on transactions that meet certain dollar amounts
 - Maintain records of certain transactions
 - The Currency Transaction Report (CTR), which records cash transactions that exceed \$10,000.
 - The Suspicious Activity Report (SAR), which records any known or suspected federal violation of federal law.
- The BSA aids law enforcement by uncovering criminal activities such as money laundering, drug trafficking, tax fraud, and possible terrorist financing.

An Effective BSA Program

The Four Pillars:

- System of Internal Controls
- Annual Independent Testing
- Designate your BSA Officer Annually (include continuity/succession plan)
- Annual Training (INCLUDING BOARD OF DIRECTORS!)
 Your BSA/AML/OFAC program should be designed to protect your bank from Money Laundering and Terrorist Financing.

Additional Elements or Components

- OFAC is part of the US Treasury Department and <u>enforces economic and trade</u> <u>sanctions</u> based on US foreign policy and national security goals against targeted foreign countries, terrorists, and international narcotics traffickers
- Parties subject to the OFAC sanctions are:
 - Specially Designated Nationals
 - Specially Designated Terrorists
 - Specially Designated Narcotics Traffickers
 - Blocked Persons
 - Blocked Vessels
- OFAC laws require banks to identify any transactions and property subject to the economic sanctions
- Once identified, the asset must be blocked or the transaction may be rejected

Customer Identification Program (CIP)

- Three basic rules
 - Verify identity of person opening account
 - Maintain records for 5 years after account is closed
 - Check government lists (OFAC)



- To verify identity, you must obtain five important pieces of information prior to opening an account:
 - Name
 - Date of birth
 - Residential or business street address
 - Numbers (US Tax ID # or foreign issued alien ID card #)
 - Document (Place of Issuance, Number, Issue & Expiration Date)
- The Bank must have a Notice displayed on each new account and loan officer desk explaining the customer identification program.

Formal Risk Assessment

A formal risk assessment should address:

- Products and Services (do not forget ACH, Third Party Providers and RDC)
- Geographic Locations
- Customer Base
- OFAC
- Update Annually

The New E-File Requirements

Why is FinCEN mandating E-Filing?

• In an effort to improve efficiency, reduce government and industry costs, and enhance the ability of FinCEN, law enforcement, and regulators to gain better and timelier access to important financial information, the Financial Crimes Enforcement Network (FinCEN) is requiring the electronic filing of certain FinCEN reports.

Additionally, BSA E-Filing allows organizations or individuals to electronically and securely file discrete and batched FinCEN reports. It also allows a registered user to send secure messages to FinCEN (and receive responses where appropriate).

When did FinCEN decide to make E-Filing mandatory?

On September 16, 2011, FinCEN issued a notice and request for comments on the proposed requirement for electronic filing. On December 20, 2011, FinCEN issued an update extending the deadline for adopting the new CTR and SAR reports to March 31, 2013, but also indicated that FinCEN intends to mandate electronic filing of reports after June 30, 2012. A Final Notice mandating E-Filing was issued by FinCEN on February 24, 2012 (Final Notice 77 Fed. Reg. 12367 (2012)). For more information please visit http://www.fincen.gov/news_room/nr/pdf/20120223.pdf, E-Filing is mandatory as of July 1, 2012 unless you were granted a temporary exemption.

What steps must be taken to register for E-Filing?

Visit the <u>BSA E-Filing System</u>. Click <u>Become a BSA E-Filer</u> and follow the instructions in order to enroll yourself as an individual FBAR filer or your organization as a Supervisory User in BSA E-Filing. The enrollment process can take from five to seven days. If your organization has already enrolled in BSA E-Filing, contact your organization's Supervisory User to obtain instructions for enrolling yourself as a general user.

Is there a cost to participating in BSA E-Filing?

No, the BSA E-Filing system is free.

When does E-Filing become mandatory?

• With limited exceptions, E-Filing is mandatory effective July 1, 2012.

When are the new FinCEN reports required to be filed?

• FinCEN will continue to accept the most current "legacy" reports submitted via E-Filing until the mandated use of the new reports on March 31, 2013.

What happens if a paper report is submitted after the July 1, 2012, electronic deadline?

• FinCEN may impose civil money penalties for noncompliance with our regulations, including \$500 for each negligent currency transaction or suspicious activity reporting violation under 31 C.F.R. § 1010.820.

Where can I find more information about BSA E-Filing?

• For more information about BSA E-Filing, please review the <u>E-Filing Section</u> on FinCEN's Web site. FinCEN is committed to working with financial institutions to increase their understanding of the value of E-Filing and has issued a <u>brochure</u> that highlights its benefits. For other technology-related questions specific to E-Filing, please call the BSA E-Filing Help desk at 1-866-346-9478. FinCEN has additionally prepared an <u>instructional presentation</u> on how to file electronically.

What FinCEN Reports must be E-Filed?

Most all FinCEN reports fall within the E-Filing mandate. For practical reasons, the Currency
and Monetary Instrument Report (CMIR), which is most often completed by individuals upon
physically crossing the border into the United States, is not included in the mandate. FinCEN
Form 8300, Report of Cash Payments Over \$10,000 Received in a Trade or Business, may also
continue to be filed on paper.

To receive the various benefits received from E-Filing, FinCEN encourages individuals to E-File FBARs (Reports of Foreign Bank and Financial Accounts) electronically and has made that option available at the BSA E-Filing website. However, FinCEN granted a general exemption for mandatory E-Filing for the FBAR until June 30, 2013.

Source: FinCEN Website - June ,2012

CTR Requirements

- Before conducting any transaction in which a CTR is required, the Bank must collect the following information for the individual, business, or entity that will benefit from the transaction (the beneficiary), and the individual conducting the transaction (the conductor):
- For online instructions .http://bsaefiling.fincen.treas.gov/news/FinCENCTRElectronicFilingRequirements.pdf

Beneficiary	Conductor
 Name (including Doing Business As (DBA) Address SSN or EIN Date of Birth (for individuals) Occupation, Profession, or Nature of Business Proper Identification Email Address (if possible) 	 Name Address SSN Date of Birth Proper Identification

The New CTR

Currency Trans	saction Report			
Home	Step 1. Person Information	Step 2. Amount and Type of Transaction	Step 3. Financial institution information	
Curre	ency Transac	tion Report	Versi	on Number: 1.0
Filing Name				
*1 Type of filing	initial report	Correct/amend prior report	FINCEN directed Backfills	ng
Document Control Num	nber / BSA Identifier			
documents, and to t without recipient's id secure such numbe	the best of my know dentifying numbers, rs from the receipts	Submit at I have examined this transledge and belief it is correct. I declare that this filing reactions reported on paper. Sign with PIN	t and complete. In the cas quirements of the law in a	se of documents ttempting to
				Page 1 of 4

Currency Transaction Report				
Home	Step 1. Person Information	Step 2. Amount and Type of Transaction	Step 3. Financial inctitution information	
Death Dear and Investor	ved in Transaction 1	of 1		
Person cond	iucting Per on own behalf b I trai	son conducting Per	rson on whose behalf nsaction was conducted d Courier Service (private)	
Check	☐ If entity			
*4 Individual's last name or entity's legal name	Unknown			
*5 First name	Unknown			
6 Middle name				
Suffix				
7 Gender		7		
8 Alternate Name				
9 Occupation or type of b	usiness			
9a NAICS Code			-	
*10 Address	Unknown			
*11 City	Unknown			
*12 State	Unknown	◆13 Z	P/Postal Code Unknown	
*14 Country	Unknown	₹		
*15 TIN	Unknown	16 T	IN type	
*17 Date of birth	Unknown			
18 Contact phone numbe	er	Ext.		
19 E-mail address				
*20 Form of Identification	used to verify identity	Unknown		
Driver's licens	se/State ID Passport	Allen Registration Other		
Number	Coun	iry	▼ Issuing State	
21 Cash in amount for individual or entity listed in Item 4 \$				
Account number				
22 Cash out amount for individual or entity listed in item 4 \$				
Account number				

Page 2 of 4

Currency Transaction Report Step 2. Amount and Type of Transaction Step 3. Financial institution information Part II Amount and Type of Transaction(s). Check all boxes that apply. *23 Date of transaction Armored car (FI Contract) ■ ATM Mall Deposit or Shipment ☐ Night Deposit Aggregated transactions *25 CASH IN: (In U.S. dollar equivalent) *27 CASH OUT: (In U.S. dollar equivalent) a Deposit(s) a Withdrawal(s) .00 .00 .00 b Payment(s) b Advance(s) on credit (including markers) Currency received for funds .00 .00 transfer(s) out Currency paid from funds transfer(s) in d Purchase of negotiable instrument (s) d Negotiable instrument(s) cashed .00 .00 e Currency exchange(s) .00 Currency exchange(s) .00 f Currency to prepaid access f Currency from prepaid access .00 .00 g Purchases of casinos chips, tokens g Redemption(s) of casino chips, tokens, and other gaming instruments .00 TITO tickets and other gaming instruments .00 h Currency wager(s) including Payment(s) on wager(s) (including race and OTB or sports pool) money plays .00 .00 Travel and complimentary expenses and book gaming incentives I Bills inserted into gaming devices .00 .00 J Payment for tournament, contest or other z Other (specify): .00 z Other (specify): .00 .00 Total Cash out Total Cash In .00 .00 Foreign Country 26 Foreign Cash In Foreign Country 28 Foreign Cash out

Currency Trar	nsaction Report
Home	Step 1. Person Step 2. Amount and Type of Step 3. Financial incitiution information
Part III Financial Institu	rtion Where Transaction(s) Takes Place 1 of 1
*37 Type of financial institutio	n
Other (specify)	
*29 Primary federal regulator	<u>+</u>
38 If 37a - Casino/Card Club	is checked, indicate type (check only one)
State licensed cash	no Tribal authorized casino Card club Other
*30 Legal name of financial in	nstitution
31 Alternate name, e.g. trade	e name, DBA
*32 EIN	
*33 Address	
*34 City	
*35 State	
*36 ZIP Code	
39 Financial institution ID type	·
ID number	
*40 Contact office	
*41 Phone number	Ext.
*42 Date Filed	(Date flied will be auto-populated when the form is signed.)

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SAR Guidance

Tips on SAR Form Preparation & Filing

SARs are properly filed with the Internal Revenue Service's Detroit Computing

Center. Questions on how to complete the SARs should be directed to the appropriate regulator or to FinCEN.s Regulatory Help Line at 800-949-2732 or online at

http://bsaefiling.fincen.treas.gov/news/FinCENSARElectronicFilingRequirements.pdf

SAR Guidance Continued

Banks must file a Suspicious Activity Report (SAR) in accordance with the regulations and the SAR form instructions when they detect a "known or suspected violation" of federal law or a suspicious financial transaction.

File SAR whenever....

 The bank detects a known or suspected violation of federal criminal law and has a substantial basis to believe that one of its directors, officers, employees, agents, or other bank-affiliated parties committed or aided in the commission of the violation (regardless of the amount)

OR

- Involving or aggregating \$5,000 or more (before reimbursement or recovery), and the bank has a substantial basis for identifying a possible suspect or group of suspects
- The bank detects any financial transaction conducted or attempted, by, at, or through the bank involving or aggregating \$5,000 or more, if the bank knows, suspects, or has reason to suspect that the transaction involves funds derived from illegal activity or is for the purpose of hiding or disguising funds from illegal activities

Continued

OR

Is designed to evade any requirements under the Bank Secrecy Act

OR

- Has no business or apparent lawful purpose or is not the sort of transaction in which the
 particular customer would normally be expected to engage, and the bank knows of no
 reasonable explanation for the transaction after examining the available facts, including the
 background and possible purpose of the transaction.
- If a currency transaction exceeds \$10,000 and is suspicious, the bank will file both a CTR (reporting the currency transaction) and a SAR (reporting the suspicious criminal aspect of the transaction). If a currency transaction equals or is below \$10,000 but is suspicious, the bank will file only a SAR.
- A bank must file the SAR no later than 30 calendar days after the date of initial detection of
 facts that may constitute a basis for filing a SAR. If not suspect was identified on the date of
 detection of the incident triggering the filing, the bank may delay filing the SAR for an
 additional 30 calendar days to identify a suspect. In no case is reporting to be delayed more
 than 60 calendar days after the date of initial detection of a reportable transaction.

Continued

- In situations involving violations requiring immediate attention, the bank is to immediately notify the appropriate law enforcement agency and bank regulatory agency in addition to filing the SAR.
- Banks are encouraged to provide a copy of the SAR to state and local law enforcement agencies when appropriate.
- Banks need not file the SAR for a robbery or burglary committed or attempted, that is reported to appropriate law enforcement authorities.

Continued

- Time for Reporting
- Retention of Records
- Notification to the Board of Directors
- Confidentiality
- One Time Filing versus Continuous

The Narrative of the SAR

#1 Rule:

Do not assume the reader is familiar with your institution's internal terminology, acronyms, operational processes, or has other knowledge related to the reported violation.

The Narrative should:

- Be concise and clear
- Provide a detailed description of the known or suspected criminal violation or suspicious activity
- Identify the essential elements of information (the 5 W's)
- Be chronological and complete.

The 5 W's of Information:

- ✓ Who?
- ✓ What?
- ✓ When?
- ✓ Where?
- ✓ Why?

[&]quot;How?" can be important, too!

Preparing a SAR Narrative

- **Who** is conducting the criminal or suspicious activity? Describe additional details about the suspect(s) other than those provided earlier in the SAR form:
 - Employer and occupation information
 - Relationship between the suspect and the filing institution
 - Length of the financial relationship
- **What** instruments or mechanisms facilitate the suspect activity/transactions? Identify and describe the transactions raising the suspicions of the financial institution. Examples include:
 - Cash deposits and/or withdrawals
 - Checks and other monetary instruments (money orders; traveler's checks; cashiers or bank checks)
- Where did the suspicious activity take place? Identity the branch/department location or locations within the institution where the activity occurred. Identify all account numbers & types of account affected by the transactions/activity. Indicate if suspect transactions involve other domestic or international banks and identify the banks, their locations, account numbers, etc.
- **When** did the criminal or suspicious activity occur? If a one-time occurrence, identify the date. If a pattern of activity occurred over a span of time, state when the activity first initiated and then describe the activity during the duration. Identify when the activity was detected.
- **Why** does the institution think the activity is suspicious?

- **How** did the suspicious activity occur?
 - In a concise, accurate and logical manner, describe how the suspect transaction or pattern of transactions were completed.
 - For account activity, provide as completely as possible an explanation of the cycle of funds including the source of the funds in the account and application of those funds.

Suggested structure of the narrative:

- Introduction
- Body
- Conclusion

The Introduction

- Provide a brief statement of the SAR's purpose
- Generally describe the known or suspected violation
- Identify the date of any SARs previously filed on the subject and the purpose of that SAR
- Indicate any internal investigative numbers used by the filing institution to maintain records of the SAR

❖ The Body

Provide the relevant facts about all parties facilitating the suspect activity or transactions.

Answers Who?

Identify all involved accounts and transactions in chronological order by date and amount – do not use or insert tabular objects, tables, or pre-formatted spread sheets in the narrative.
You may now attach a spreadsheet in a tabular format (excel) but only one page attachment.

Answers What? Where? When?

Explain in detail the filer's position that the activity or transaction is illegal or suspicious.

Answers Why?

- Describe the method of operation of the subject:
 - Manner in which the activity and/or transactions were completed;
 - Any relationship to other transactions, accounts, conductors, etc.; and
 - Subsequent results of the activity

Answers How?

The Conclusion describes where the financial institution will go from here. The action plan, i.e. continued monitoring of the account, etc.

Applicability of Safe Harbor

The safe harbor provisions applicable to SAR filings provide a safe harbor for organizations that provide a SAR to all authorized government personnel, including Federal, state, and local authorities. Similarly, the safe harbor provisions apply even if the report of activity that is a possible violation of law or regulation is made orally or in some form other than through the use of a SAR.

Source: The SAR Activity Review, Issue 2 – June, 2001

The New SAR

Suspicious Acti	vity Report				
Home	Step 1. Filing Institution Contact Information	Step 2. Filing institution Where Activity Occurred	Step 3. Subject Information	Step 4. Suspicious Activity Information	Step 6. Narrative
Su	ıspicious Acti	vity Report		Version Nu	ımber: 1.0
Filing name					
*1 Type of filing (Check all that ap	nlw).	ial report entinuing activity report	Correct/Ame	end prior report	
Prior report Docu Number/BSA Ider					
Attachment	Ad	ld Attachment	Delete Attachment	View/Save Atta	chment
documents, documents of attempting to	and to the best of my without recipient's ide o secure such number	y knowledge and beli entifying numbers, I h ers from the receipts.	Submit ined this transmittal, in ef it is correct and con ave complied with the I declare that this fili sactions reported on p	mplete. In the case requirements of t ing represents all D	e of he law in
Sign	with PIN				

Suspicious Activity Report

Home

Step 1. Filing Institution Contact Information Where Activity Occurred

Step 3. Subject Information

Step 4. Suspicious Activity Information

Step 6. Narrative

Part IV Filing Institution Contact Information

*82 Type of financial Institution				
*78 Primary federal regulator				
*79 Filer name (Holding company, lead financial Institution, or agency, if applicable)				
*80 TIN *81 TIN type	-			
Institution or Individual filing COOKETA Discontinuor Adultor Subs	Securities ildiary of financial/bank ng company r			
84 Financial institution identification Type	▼			
Number				
*85 Address				
*86 City				
*87 State *88 ZIP/Postal Code *89 Country	□			
90 Alternate name, e.g., AKA - Individual or trade name, DBA - entity				
91 Internal control/file number				
92 LE contact agency				
93 LE contact name				
94 LE contact phone number (Include Area Code)	Ext.			
95 LE contact date				
*96 Filing Institution contact office				
97 Filing institution contact phone number (Include Area Code)				
98 Date filed (Date filed will be auto-populated when the form is signed.)				

Suspicious Activity Report Step 3. Subject Step 1. Filing institution Contact information Where Activity Occurred Step 4. Suspicious Activity Information Step 6. Narrative Part III Information about Financial Institution Where Activity Occurred of 1 Would you like to Insert all applicable filing institution information into Part III? Yes *47 Type of financial institution *48 Primary federal regulator 49 Type of gaming institution State licensed casino Tribal authorized casino Card club Other (specify) Subsidiary of financial/bank Clearing broker-securities Introducing broker-securities holding company 50 Type of Securities and Futures Institution or Individual where Futures Commission Merchant Investment Adviser activity occurred - check box(es) Other that apply to this report Holding company Investment company Introducing broker-commodities Retall foreign exchange dealer 51 Financial institution identification Type Number 52 Financial Institution's role in transaction Selling location Paying location ■ Both "53 Legal name of financial institution Unknown 54 Alternate Name, e.g., AKA - Individual or trade name, DBA - entity "55 TIN Unknown 56 TIN type *57 Address Unknown Unknown *58 City 59 State *60 ZIP/Postal Code Unknown Unknown *61 Country 62 Internal control/file number 63 Loss to financial institution \$.00 If no branch activity involved, check this box Branch where activity occurred information Branch Information □ Both 64 Branch's role in transaction Selling location Paying location 65 Address of branch or office where activity occurred 67 City 66 RSSD Number 68 State 69 ZIP/Postal Code *70 Country

Suspicious Activity Report Step 1. Filing Institution Contact Information Where Activity Occurred Step 3. Subject Information Step 4. Suspicious Activity Information Step 6. Narrative Part I Subject Information 1 If entity, If all critical* subject information is unavailable (Does not Include Item 24) 2 Check: "3 Individual's last name Unknown or entity's legal name "4 First name Unknown 5 Middle name/initial Suffix Gender "16 Date of birth Unknown 6 Alternate name, e.g., AKA - Individual or trade name, DBA - entity 7 Occupation or type of business 7a NAICS Code *13 TIN 14 TIN type -Unknown 18 Phone number Ext 17 Type 19 E-mail address 19a Website (URL) address -20 Corroborative statement to filer? 25 Subject's role in suspicious activity Subject Address Information Unknown *8 Address *9 City Unknown "10 State Unknown *11 ZIP/Postal Code Unknown *12 Country Unknown *15 Form of identification for subject Unknown Type Number Issuing State Country 21 Relationship of the subject to an institution listed in Part III or IV (check all that apply) a Institution TIN k Officer b Accountant e Attorney h Director Owner or Controlling Shareholder c ___ Agent f Borrower I Employee g Customer Other d Appraiser J No relationship to institution z 22 Status of relationship 23 Action date *24 Financial institution TIN and account number(s) affected that are related to subject No known accounts involved Institution TIN Non-US Financial institution Closed? Yes account number

Suspicious Activity Report Step 1. Filling Institution Step 2. Filling Institution Contact Information Where Activity Occurred Step 4. Suspicious Activity Information Step 3. Subject Step 6. Narrative Part II Suspicious Activity Information "26 Amount Involved in this report ☐ Amount Unknown ☐ No amount involved *27 Date or date range of suspicious activity for this report To 28 Cumulative amount (only applicable when "Continuing activity report" is checked in Item 1). When completing item 29 through 38, check all that apply Alters transaction to avoid BSA recordkeeping requirement. Multiple transactions below CTR threshold b Alters transaction to avoid CTR requirement Suspicious inquiry by customer regarding BSA reporting or recorditeeping requirements Customer cancels transaction to avoid BSA reporting and c recordiscepting requirements Z Other Multiple transactions below BSA recordkeeping threshold 30 Terrorist Financing Known or suspected terrorist/terrorist organization Z Other 31 Fraud (Type) a 🔲 ACH d Consumer loan g Mali J Wire h Mass-marketing z Other b Business loan e Credit/Debit card c Check f Healthcare Pyramid scheme 32 Casinos a Inquiry about end of business day d Suspicious use of counter checks or markers b Minimal gaming with large transactions z Other Suspicious intra-casino funds transfers 33 Money Laundering a Exchange small bills for large bills or vice versa 9 Suspicious receipt of government payments/benefits Suspicious use of multiple accounts Suspicion concerning the physical condition of funds Suspicion concerning the source of funds Suspicious use of noncash monetary instruments Suspicious designation of beneficiaries, assignees or Suspicious use of third-party transactors (straw-man) Joint owners ■ Trade Based Money Laundering/Black Market Peso Exchange Suspicious EFT/wire transfers Transaction out of pattern for customer(s) Suspicious exchange of currencies z Other 34 Identification/Documentation Refused or avoided request for documentation Changes spelling or arrangement of name e Single individual with multiple identities b Multiple individuals with same or similar identities Provided questionable or false documentation z Other 35 Other Suspicious Activities Account takeover k Suspected public/private corruption (domestic) ь 🔲 Bribery or gratuity Suspected public/private corruption (foreign) Counterfeit Instruments m Suspicious use of informal value transfer system Elder financial exploitation n Suspicious use of multiple transaction locations Transaction with no apparent economic, business, or Embezziement/theft/disappearance of funds lawful purpose f . Forgerles P Two or more Individuals working together Identity theft q Unauthorized electronic intrusion Little or no concern for product performance penalties, fees, or tax consequences Unlicensed or unregistered MSB Misuse of "free look"/cooling-off/right of rescission z Other J Misuse of position or self-dealing

Suspicious Activity Report			
Home	Step 1. Filing Institution Contact Information	Step 2. Filing institution Where Activity Occurred	Step 3. Subject Step 4. Suspicious Information Activity Information Step 6. Narrative
c Proceeds sen	unusal cash borrowing ag t to or received from unre settlement sales insurar		
37 Securities/Futures/C a Insider trading b Market manip c Misappropriati	I ulation/wash trading		d Unauthorized pooling Cother
38 Mortgage Fraud a Appraisal frau b Foreclosure fr	aud		d Reverse mortgage fraud z Other
39 Were any of the folk a Bonds/Notes b Commercial in c Commercial p d Credit card e Debit card f Forex transact	g Future nortgage n Hedge aper I Home J Home k Insura	e/Options on futures e fund equity loan equity line of credit ince/Annuity products	trity? (Check all that apply) m
40 Were any of the folio a Bank/Cashler b Foreign currer c Funds transfe	scheck d Gamir ncy e Gower	ng Instruments Inment payment	wolved in the suspicious activity? (Check all that apply) g
41 Commodity type (if a	pplicable)		
42 Product/Instrument d	escription (if needed)		
43 Market where traded	- O -		
44 IP address (If available 45 CUSIP® number	ile)		

Suspicious Activity Report Step 1.Filing institution Contact information Where Activity Occurred Step 3. Subject Information Step 4. Suspicious Activity Information Home Step 6. Narrative See Instructions Part V Suspicious Activity Information - Narrative*

Questions?

Thank You!

Additional Questions? Please contact us:

Fran Sponsler – Direct Line – (303) 382-5220

sponslerf@fbl-cpa.com

Fred Lutz - Direct Line - (303) 382-5229

<u>lutzf@fbl-cpa.com</u>

Val Vought – Direct Line – (303) 382-5235

voughtv@fbl-cpa.com

FORTNER, BAYENS, LEVKULICH

& GARRISON, P.C.

1099 18th Street, Suite 2900 Denver, CO 80202 303-296-6033 www.fblg-cpa.com